



# HOUSE OF REPRESENTATIVES FEDERAL REPUBLIC OF NIGERIA

## ORDER PAPER

Thursday 25 July, 2019

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1. **Prayers**
  2. **Approval of the Votes and Proceedings**
  3. **Oaths**
  4. **Message from the President of the Federal Republic of Nigeria (*if any*)**
  5. **Message from the Senate of the Federal Republic of Nigeria (*if any*)**
  6. **Other Announcements (*if any*)**
  7. **Petitions (*if any*)**
  8. **Matter(s) of Urgent Public Importance**
  9. **Personal Explanation**
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## PRESENTATION OF BILLS

1. National Child Protection and Enforcement Agency Bill, 2019 (HB. 288) (*Hon. Beni Lar*) - *First Reading.*
2. Older Persons (Rights and Privileges) Bill, 2019(HB.289) (*Hon. Beni Lar*) - *First Reading.*
3. Nigerian Building and Road Research Institute Bill, 2019 (HB.290) (*Hon. Beni Lar*) - *First Reading.*
4. Federal University of Agriculture, Sabon Gida, Langtang (Establishment) Bill, 2019 (HB. 291) (*Hon. Beni Lar*) - *First Reading.*
5. Factoring Assignments (Establishment) Bill, 2019 (HB.292) (*Hon. Ossai N. Ossai*) - *First Reading.*
6. National Roads Fund Bill, 2019 (HB.293) (*Hon. Ossai N. Ossai*) - *First Reading.*
7. Central Bank of Nigeria Act (Amendment) Bill, 2019 (HB. 294) (*Hon. Ossai N. Ossai*) - *First Reading.*

8. Nigerian Council for Management Development Act (Amendment) Bill, 2019 (HB. 295) (*Hon. Ossai N. Ossai*) - *First Reading*.
9. Federal Polytechnic Kwale, (Establishment) Bill, 2019 (296) (*Hon. Ossai N. Ossai*) - *First Reading*.
10. Public Officers Protection Bill, 2019 (HB. 297) (*Hon. Nkeiruka Onyejeocha*) - *First Reading*.
11. National Industrial Court Act (Amendment) Bill, 2019 (HB. 298) (*Hon. Nkeiruka Onyejeocha*) - *First Reading*.
12. Court of Appeal Act (Amendment) Bill, 2019 (HB. 299) (*Hon. Nkeiruka Onyejeocha*) - *First Reading*.
13. Nigerian Institute of Advanced Legal Studies Act (Amendment) Bill, 2019(HB.300) (*Hon. Nkeiruka Onyejeocha*) - *First Reading*.
14. Factoring (Assignment of Receivables) Bill, 2019 (HB. 301) (*Hon. Nkeiruka Onyejeocha*) - *First Reading*.
15. Federal College of Agriculture, Bokokos (Establishment) Bill, 2019 (HB. 302) (*Hon. Nkeiruka Onyejeocha*) - *First Reading*.
16. Federal Medical Centre, Mangu, (Establishment) Bill, 2019 (HB. 303) (*Hon. Solomon B. Maren*) - *First Reading*.
17. Chartered Institute of Capital Market Registrars Bill, 2019 (HB. 304) (*Hon. Muhammad Ali Wudil*) – *First Reading*.
18. Chartered Institute of Entrepreneurship Education Bill, 2019(HB.305) (*Hon. Muhammad Ali Wudil*) - *First Reading*.
19. Financial Control Department (Establishment) Bill, 2019 (HB.306) (*Hon. Johnson E. Oghuma*) - *First Reading*.
20. National Library Act (Amendment) Bill, 2019 (HB.307) (*Hon. Johnson E. Oghuma*) - *First Reading*.
21. Teachers Registration Council of Nigeria Act (Amendment) Bill, 2019 (HB.308) (*Hon. Sulaiman Abubakar Gumi*) - *First Reading*.
22. Federal College of Education Idere (Establishment) Bill, 2019 (HB.309) (*Hon. Ajibola Muraina*) – *First Reading*.
23. Federal Polytechnic, Ayete (Establishment) Bill, 2019 (HB.310) (*Hon. Ajibola Muraina*) – *First Reading*.
24. Federal University of Technology, Igangan (Establishment) Bill, 2019 (HB.311) (*Hon. Ajibola Muraina*) – *First Reading*.
25. Federal College of Agriculture, Tape (Establishment) Bill, 2019 (HB.312) (*Hon. Ajibola Muraina*) – *First Reading*.
26. Federal Polytechnic, Abiriba (Establishment) Bill, 2019 (HB. 313) (*Hon. Nkole U. Ndukwe*) – *First Reading*.
27. Chartered Institute of Agriculture Business Management of Nigeria (Establishment) Bill, 2019 (HB. 314) (*Hon. Nkole U. Ndukwe*) – *First Reading*.

28. Franchise Bill, 2019 (HB.138) (*Hon. Sylvester Ogbaga*) – *First Reading*.
29. Chartered Institute of Sales Professionals Bill, 2019 (HB.145) (*Hon. Sylvester Ogbaga*) – *First Reading*.
30. National Hospital for Women and Children Act (Amendment) Bill, 2019(HB.197) (*Hon. Nkeiruka Onyejeocha*) – *First Reading*.
31. Evidence Act (Amendment) Bill, 2019 (HB. 261) (*Hon. Abbas Tajudeen*) – *First Reading*.
32. Pre-Shipment of Inspection of Exports Act (Amendment) Bill, 2019 (HB. 315) (*Hon. Johnson E Oghuma*) – *First Reading*.
33. Agricultural Institute and Research Center, Obubra, Cross River (Establishment) Bill, 2019 (HB. 315) (*Hon. Michael Etaba Irom*) – *First Reading*.
34. Builders (Registration, Etc.) (Amendment) Bill, 2019 (HB.317) (*Hon. Jonathan G. Gaza*)
35. Builders (Registration, Etc.) Act (Amendment) Bill, 2019 (HB.318) (*Hon. Obua Azibapu Fred*) – *First Reading*.
36. Chartered Institute of Human Resources Management (Establishment) Bill, 2019 (HB.319) (*Hon. Uzoma Nkem-Abonta*) – *First Reading*.
37. Defence Industries Corporation of Nigeria Bill, 2019(HB.320) (*Hon. Oluwole Oke*) – *First Reading*.
38. Nigeria Peace Keeping (Supporting and Participation) Bill, 2019(HB.321) (*Hon. Oluwole Oke*) – *First Reading*.
39. Federal College of Agriculture, Ijebu-Ijesa (Oriade), (Establishment) Bill, 2019(HB.322) (*Hon. Oluwole Oke*) – *First Reading*.
40. Federal College of Education Act (Amendment) Bill, 2019(HB.323) (*Hon. Oluwole Oke*) – *First Reading*.

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## PRESENTATION OF REPORT

***Ad-hoc* Committee on Ethics and Privileges:**

**Hon. Peter Akpatason:**

“That the House do receive the Report of the *Ad-hoc* Committee on Ethics and Privileges (*Referred: 4/7/2019*).

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## ORDERS OF THE DAY

### MOTIONS

1. **Devastating Fire Disaster at Amigbo-Ama-Hausa Market in Obiagu, Enugu North Local Government Area , Enugu State:**  
**Hon. Ofor Chukwuegbo.**

**The House:**

*Notes* that Amigbo-Ama-Hausa Market in Obiagu, Enugu North Local Government of Enugu State is a market where Igbo and Hausa trader cohabit and this novel trader market has existed in Obiagu community for a very long time;

*Informed* that on Friday 12<sup>th</sup> July 2019, a devastating fire outbreak occurred at the market destroying over 100 shops, several residential houses and valuables worth millions of naira;

*Aware* that as a result of the fire disaster, economic activities at the Market has virtually been grounded,, leaving the victims financially handicapped and emotionally and psychologically distressed thus rendering the trader idle and are now roaming the streets, a development that could lead in social vices;

*Appreciates* the efforts of the Government of Enugu State and the Local Government Council which have shown concern at the plights of the traders and visit the market;

*However* there is concern that the remote and immediate causes of the fire outbreak are still unknown and sustainable solutions have not been proffered to prevent occurrence;

*Resolves to:*

- (i) commiserate with the Government of Enugu State and visit victims of the fire disaster while urging the National Emergency Management Agency (NEMA) to send relief materials to the victims;
- (ii) mandate the Committee on Emergency and Disaster Preparedness (when constituted) to embark on a fact-finding visit to identify the remote and immediate causes of the fire outbreak and assess the level of damages caused with a view to preventing future occurrence and report back within four (4) weeks for further legislative action.

## **2. Need to Rehabilitate Itobe- Ajaokuta- Okene Road:**

**Hon. Idirisu Muhammed Lawal:**

**The House:**

*Notes* that Itobe - Ofunene - Ajaokuta - Okene road in Kogi State is among the busy federal roads in Nigeria through which travellers gain access to the Northern and Eastern parts of the country;

*Also notes* that when the road was still in a good state, it took a motorist about an hour to traverse from Itobe to Okene but it now takes between two and three hours to travel the same distance due to the deplorable state of the road;

*Aware* that in 2015, the Federal Ministry of Power, Works and Housing contracted SCOA Nigeria to rehabilitate the road and was mobilized to site in order to meet up with the target to complete the road within 18months;

*Concerned* about the failure of the contractor to have made any meaningful progress 4 years after commencing the work and the seemingly laxity of the Ministry of Power, Works and Housing on the default by the Contractor;

*Convinced* that if the road is rehabilitated, the economic state of the area would fare better as it will ensure the smooth conveyance of goods from one part of the country to another and will also reduce the spate of attacks on travellers by bandit, abate the inconveniences being experienced by road users and vehicular breakdowns on the road;

*Resolves to:*

- (i) Urge the Federal Roads Maintenance Agency (FERMA) to urgently rehabilitate all the bad portions of Itobe-Ofunene-Ajaokuta-Okene road as a temporary measure;
- (ii) Call on the Federal Ministry of Power, Works and Housing to ensure that SCOA Nigeria Limited who was contracted to rehabilitate the road, mobilizes back to site to resume work;
- (iii) Mandate the Committee on Works (when constituted) to interface with the Federal Ministry of Works and SCOA Nigeria PIC to ascertain the reasons why the project has not been completed.

### 3. **Urgent Need to Construct the Lekki Coastal Road from Akodo Ise to Victoria Island, Lagos State**

**Hon. Adebayo Olusegun Balogun**

#### **The House:**

*Notes* that Ibeju Lekki Local Government Area is located along the coastal line of Lagos State and is probably the fastest growing economic and industrial hub at the moment with establishment of the Lekki Free Trade Zone which sits on a total land area of 16,500 hectares;

*Aware* that Dangote Oil Refinery which is the largest in Africa with its conglomerates like, a fertilizer plant, a petrochemical plant and a sub - sea gas pipeline project, is expected to commence operations at the local government in less than 2 years' time and with a daily production of 650,000 barrels per day will transform the Nigerian economy from a net importer of refined petroleum products to a net exporter of petroleum products;

*Also notes* that the Annual Statistics Bulletin (ASB) Report for 2019 shows that the value of exports of petroleum products by the country in 2018 amounted to \$54.513 billion while its import was \$54.645 billion, making export growth by \$16.53 billion in 2018 from \$37.983 billion in 2017 to have no impact as the value of imports already outweigh exports;

*Also aware* that the Lekki Deep Sea Port, which will also be sited along the coastal line of Lekki will, after completion, increase the revenue from Lagos ports from its present value of over N250b to over N600b, as importers who are currently using the plots of neighbouring countries would switch to the Lekki Deep Sea Port;

*Informed* that the Lekki Coastline road starting from Akodo Ise in Ibeju Lekki Local Government Area to Ahmadu Bello Way, Victoria Island in Eti-Osa Local Government Area is part of the Federal Government's proposed Port Harcourt to Lagos Coastal road project;

*Further aware* that the Niger Delta Development Commission in partnership with Ondo State Government has awarded a contract for the construction of coastal road from Araromi in Ondo State to Akodo Ise in Ibeju Lekki Local Government Area;

*Concerned* that the existing road infrastructure in Ibeju Lekki especially the Lekki axis, cannot accommodate the emerging industrial revolution in the area, and already, there are serious damages being caused to the existing roads;

*Also concerned* that another Apapa Traffic Gridlock situation may happen in Ibeju Lekki Local Government Area which can negate all the benefits enumerated above, if a futuristic and proactive measure is not taken to expand the road infrastructure;

*Further concerned* that if the economic projects that contribute majorly to the federation's account are not nurtured for sustainability, we might gradually be walking ourselves into a state of permanent recession;

#### *Resolves to:*

- (i) Urge the Federal Ministry of Power, Works and Housing to make provisions in the 2020 budget estimates for the construction of a coastal road from Ise in Ibeju Lekki to Victoria Island in Eti-Osa Local Government Area of Lagos State;
- (ii) also urge the Ministry to commence the process of completing the whole stretch of the Port Harcourt - Lagos coastal road;
- (iii) mandate the Committee on Works (when constituted) to ensure compliance.

**4. Fire Outbreak in Makurdi Modern Market, Benue State:  
Hon. Benjamin B. Mzondu.**

**The House:**

*Notes* the unfortunate fire incident that razed a large section of the Makurdi Modern Market, on Tuesday, 18 June, 2019 wherein goods worth several millions of naira were destroyed;

*Concerned* that the market, which is the biggest in the state, had previously suffered fire outbreaks in 2005, 2011 and 2019 with varying degrees of losses;

*Worried* that the areas affected by previous fire outbreaks have not received any form of renovation;

*Aware* that the Market, which is the first well planned modern market in Northern Nigeria, is the economic hub of the state and the nucleus of economic activities which sustains livelihoods of Benue people;

*Also aware* that many of the traders took loans to acquire the goods that were destroyed and it is common knowledge that most victims cannot survive without trading as they have now been rendered jobless, helpless and beggarly;

*Resolves to:*

- (i) Commiserate with the Government and people of Benue State and in particular the victims of the fire outbreak;
- (ii) Urge the National Emergency Management Agency (NEMA) to, as matter of urgency, provides relief materials to the victims to cushion their sufferings.

**5. Call on the National Orientation Agency (NOA) to Actualize its Statutory Mandate:  
Hon. Olajide Olatubosun:**

**The House:**

*Notes* that the National Orientation Agency has failed in the last twenty years of democratic dispensation to actualize its statutory mandate to orientate and encourage the citizenry to participate actively in discussions affecting their general welfare;

*Recalls* that the Mass Mobilization for Self-Reliance, Social Justice and Economic Recovery (MAMSER), as the forerunner of the National Orientation Agency (NOA), even under a military dictatorship, effectively inspired Nigerians to attain appreciable level of awareness and constructive encasement in national issues on consistent basis with attendant citizenry training and awareness campaigns along with abiding jingles and signature tones;

*Aware* that most of the current national controversies that are adversely affecting our democratic growth and national development stem from ethno-religious sentiments that are fuelled by pathetic deficit of public discuss and policy contestations which have now assumed disturbing dimension on regular basis;

*Observes* that strategic awareness and enlightenment campaigns on government policies by the Agency in line with its foremost objectives to ensure that Federal Government programmes and policies are better understood by the public and mobilize favorable opinions for such programmes and policies amongst others, will serve as platform for discouraging the current wave of agitations among Nigerians;

*Also notes* that the Agency by its statutory mandate is not supposed to be a government propaganda machinery, but rather a veritable platform for collective engagement and dialogue that will give meaning to the political objectives enunciated in section 15(4) of the 1999 Constitution that the state shall foster a feeling of belonging and involvement among the various people of the Federation, to the end that loyalty to the nation shall override sectional loyalties;

*Resolves to:*

Mandate the Committee on Information, National Orientation, Ethnic and Values (when constituted) to conduct a hearing on the challenges facing the National Orientation Agency with a view to charting a way forward to enable the Agency fulfill its statutory mandate.

## **6. Increasing Incidents of Sim Swap Fraud:**

**Hon. Ifeanyichukwu Ibezi:**

**The House:**

*Recalls* that in 2012, the Central bank of Nigeria (CBN) established a Cash-less Policy, which was an initiative to reduce the amount of physical cash in circulation, thereby encouraging the use of electronic platforms for settlement or payment for goods and services;

*Informed* that the policy prescribed cash handling charges on daily withdrawal above five hundred thousand naira for individuals and three million naira for corporate bodies, thereby assuring that the more transactions take place within the banking system, the more effective monetary policy will be in managing inflation and driving economic growth and also addressing the risks and expenses associated with handling large volume of cash;

*Notes* the report in the Guardian Newspaper of Monday July 1, 2019 that despite the numerous advantages of electronic platforms for banking transactions, some drawbacks are already manifesting in the form of Subscribers Identification Modules (SIM) swap fraud which occurs when a fraudster steals someone's personal information, mainly from the internet and uses it to request for a new SIM card from that person's network provider, effectively cloning that person;

*Also notes* that as soon as the network provider issues the new SIM card with the same number of the person whose identity was stolen, that person's network signal will disappear from his original line which he would still have in his possession all these while;

*Also informed* that while the person is bemused as to why the signal on his line disappeared and would be battling to have the matter resolved, including trying to contact his network provider, the fraudster immediately sets to work by diverting the incoming SMS messages and completing the text-based two-factor authentication checks that protect an owner's most sensitive accounts in financial services, social networks, webmail services and instant messengers;

*Further informed* that Kaspersky Lab Research showed that Mobile payments are suffering a wave of attacks through SIM swap fraud and customers are losing colossal amount of money in the process;

*Concerned* that this type of attack is used not only to steal credentials and capture One-Time Passwords (OTPs) sent via an SMS, but also to cause financial damage to victims, resetting the accounts on financial services, allowing the fraudsters access to currency accounts, not only in banks but also in fin-techs, credit unions and also to steal money using WhatsApp platform, loading the messages in a new phone and linking up with the victim's contacts to ask them for money, while simulating an emergency;

*Further notes* that the National Fraud Intelligence Bureau had posited that the SIM splitter's first step is to access the victim's personal information through bank statements and by scouring social media profiles, the hacker then obtains a blank SIM card, calls the mobile phone operator of the

victim, and with the victim's information he has at his disposal, he is able to pass the security checks and then reports the victim's phone as having been stolen, at this point, the operator blocks the victim's SIM and the hacker activates the "new" SIM, and while the victim is left without service, the hacker is able to access all the victim's texts and calls, including the unique code that the bank sends to access their online system, thus granting the hacker free reign over the victim's account from which he can transfer funds whenever and wherever he wishes;

*Equally notes* that fraudsters are using phishing attacks to obtain victims cell phone or internet banking login details with which they empty the accounts of the victims before they know what had happened;

*Cognizant* that the increasingly widespread nature of this fraud has the potential to discourage people from embracing mobile and internet banking facilities, especially in the face of the buck passing between the banks and telecommunications operators as to whether victims of financial frauds should be classified as bank customers or as telecommunications operators customers;

*Resolves to:*

Set up an *Ad-hoc* Committee to conduct an investigative hearing on the increasingly emerging trend of SIM swap fraud with a view to determining ways that banks and telecommunications operators can collaborate in devising measures to combat the menace, and report back in six (6) weeks for further legislative action.

**7. Call on President Muhammadu Buhari to give more Appointive Positions to Women to Compensate for the Short Fall in Women Representation in the National Assembly.**  
**Hon. Omowumi Olubunmi Ogunlola**

**The House:**

*Notes* that Nigeria is blessed with women of high academic stature some of who have leadership qualities and are held and exalted positions with high levels of responsibilities, both in Nigeria and at international organizations/agencies;

*Also notes* that out of the 469 Members of the National Assembly only 19 are women, with 12 of them in the House of Representatives while 7 are in the Senate, a figure that aggregates to a mere 4.1 % which is not in accord with international best practices;

*Aware* that this development does not also abide with the Resolution at the Women Conference in Beijing in 1995, where it was urged that women should be recognized and given responsible positions in Governments;

*Recognizes* that women are equal partners in political and socio-economic development of any nation and Nigeria cannot be an exception;

*Believes* that this anomaly can still be corrected by President Muhammadu Buhari appointing more women into his cabinet and also appointing them to head Departments and Agencies of Government;

*Resolves to:*

- (i) Call on President Muhammedu Buhari to include a sizable number of women in the list of Ministerial nominees and appoint more women to head departments and agencies of Government;
- (ii) Mandate the Committee on Women Affairs (when constituted) to ensure compliance.



**8. Need to Review Government Expenditure on the Power Sector to Ensure Sustenance of the Power Reform Programme in Nigeria**

**Hon. Sada Soli**

**The House:**

*Notes* that the Electric Power Sector Reform Act was aimed at removing the ineffectiveness of the sector in order to transform it into a more efficiently managed sector;

*Aware* that the power sector reform was expected to open opportunities for the development of Small and Medium Scale Enterprises, increase access to electricity in processing farm produce; create job opportunities for Nigerian teeming graduates and enhance socio-economic development of the country;

*Recalls* that an Investigative Hearing was conducted by the House of Representatives in 2008 over the alleged spending of about \$16 Billion U.S. Dollars on the Power Sector;

*Also aware* that the set power generation target was that by year 2020 the nation would have achieved 40,000 MW based on the alleged investments in the proposed power plants, but till date, such generation target has eluded nation;

*Alarmed* that the Investigative Hearing further revealed that contracts awarded for the Kainji, Egbin, Afam and Ugheli power stations as well as 9 other such contracts totaling up to \$142 million dollars were never executed ;

*Also alarmed* that contracts awarded of over \$50 million dollars to companies that did not exist and that two billion dollars (\$2bn) worth of energy contracts were also awarded without bidding and due process;

*Acknowledge* the lamentation of the President to the effect that such huge sums of billions of dollars could be spent without commensurate results in the generation, transmission and distribution of power supply in the country;

*Cognizance* of the provisions of Section 88 (2) (b) of the Constitution of the Federal Republic of Nigeria, 1999 (as amended) which empowers the House of Representatives to expose corruption, inefficiency or waste in the execution or administration of laws within its legislative competence and in the disbursement or administration of funds appropriated by it;

*Worried* that up to date no Person, Company or Agency of Government involved in the alleged misappropriation of such huge sums of Billions of dollars has been prosecuted; despite the perennial epileptic power supply and its associated socio-economic consequences for the nation.

*Resolves to:*

Set up an *Ad-hoc* Committee to carry out a comprehensive investigative hearing on how much money was spent on the Power Sector Reforms Programme over the years without commensurate results and report back within 6 weeks for further legislative action.

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## CONSIDERATION OF REPORTS

**9. Petition by Adindu M. Ohima Daniel on Behalf of 1,123 others against Micheno Multipurpose Co-operative Society on the Regulatory and Supervisory Lapses in the Activities of Promoters**

which led to the Mismanagement of about ₦30 Billion Naira Deposited by over 13,000 Direct Subscribers (*Hon. Garba Alhassan Ado*) (*Committee of the Whole: 24/7/2019*).

**10. *Ad-hoc* Committee on the Review of the Standing Orders of the House of Representatives**

**Hon. Ihonvbere Julius:**

“That the House do consider the Report of the *Ad-hoc* Committee on the Review of the Standing Orders of the House of Representatives and approve the recommendations therein” (*Laid: 24/7/2019*).

**11. *Ad-hoc* Committee on Ethics and Privileges:**

**Hon. Peter Akpatason:**

“That the House do consider the Report of the *Ad-hoc* Committee on Ethics and Privileges and approve the recommendations therein” (*Laid: 25/7/2019*).