



**SENATE OF THE  
FEDERAL REPUBLIC OF NIGERIA  
ORDER PAPER**

Wednesday, 19<sup>th</sup> February, 2020

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1. Prayers
  2. Approval of the Votes and Proceedings
  3. Oaths
  4. Announcements (if any)
  5. Petitions
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**PRESENTATION OF BILLS**

1. 1999 Constitution of the Federal Republic of Nigeria (Alteration) Bill, 2020 (SB. 319) - *First Reading*  
Sen. Omo-Agege, Ovie Augustine (*Delta Central*).
  2. 1999 Constitution of the Federal Republic of Nigeria (Alteration) Bill, 2020 (SB. 320) - *First Reading*  
Sen. Omo-Agege, Ovie Augustine (*Delta Central*).
  3. 1999 Constitution of the Federal Republic of Nigeria (Alteration) Bill, 2020 (SB. 73) - *First Reading*  
Sen. Gyang, Istifanus Dun (*Plateau North*).
  4. 1999 Constitution of the Federal Republic of Nigeria (Alteration) Bill, 2020 (SB. 336) - *First Reading*  
Sen. Gobir, Ibrahim Abdullahi (*Sokoto East*).
  5. Nigerian Building and Road Research Institute (Est, etc) Bill, 2020 (SB. 333) - *First Reading*  
Sen. Ekwunife, Uche Lilian (*Anambra Central*).
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**ORDERS OF THE DAY**

**CONSIDERATION OF BILLS**

1. A Bill for an Act to establish the Nigerian Civil Defence Academy Pandogari to serve as an institution of high level manpower development, with a mandate to train Civil Defence Officers to acquire and attain the highest standards of professionalism and award such certificate as may be approved by the relevant academic regulatory body from time to time and for other related matters 2020 (SB. 242) - *Second Reading*  
Sen. Musa, Mohammed Sani (*Niger East*).
2. A Bill for an Act to provide for the establishment of the Federal University of Environment Technology, Saakpenwa Ogoni and for other matters connected therewith, 2020 (SB. 200)  
- *Second Reading*  
Sen. Mpigi, Barinada (*Rivers South-East*).
3. A Bill for an Act to provide for the establishment of the Nigeria National Commission against the proliferation of Small Arms and Light Weapons and for related matters, 2020 (SB. 283)  
- *Second Reading*  
Sen. Adeyemi, Smart (*Kogi West*).

4. A Bill for an Act to establish the Police Academy Wudil, Kano as a Degree awarding Institution and for related matters, 2020 (SB. 182) - *Second Reading*  
Sen. Jika, Dauda Halliru (*Bauchi Central*).
5. A Bill for an act to amend the Tertiary Education Trust Fund Act CAPE4 LFN 2004 to expressly provide that the College of Agriculture shall benefit from Fund and for related matters, 2019 (SB. 93) - *Second Reading*  
Sen. Adamu, Abdullahi (*Nasarawa West*).

### MOTION

1. The need to establish a Visionary Budget-Driven National Planning Framework for Nigeria

Sponsor: Sen. Oduah, Stella Adaeze (*Anambra North*)

Co-Sponsor: Sen. Bassey, Gershom Henry (*Cross River South*)

*The Senate:*

*Aware* that in the last 20 years, Nigeria has developed several National Development Plans with a focus on strategically improving the socio-economic status of the country and the lives of every Nigerian. These plans and strategies include the Transformation Agenda, National and State Economic Empowerment and Development Strategy (NEEDS I & II and SEEDS) and Nigeria Vision 20: 2020;

*Aware* that these National Plans were aimed at socio-economic development, with a focus on wealth creation, employment generation, poverty reduction and value orientation and the long-term Vision 2020 statement was that "by 2020, Nigeria will be one of the 20 largest economies in the world, able to consolidate its leadership role in Africa and establish itself as a significant player in the global economic and political arena";

*Notes* that in certain aspects, Nigeria has improved in its global position. Nigeria ranked 27<sup>th</sup> in nominal Gross Domestic Product (GDP) in 2020 from 30<sup>th</sup> in 2018 and improved 15 places in the global ease of doing business ranking, from 146 in 2018 to 131 in 2020. However, we are in the first quarter of the year 2020, yet it is evident that Nigeria's Development Plans have fallen short of achieving the vision of becoming one of the top 20 largest economies in the world;

*Concerned* that despite an incremental growth in the nation's nominal GDP and gross national income (GNI) over the years, the average Nigerian has experienced little or no change to their socio-economic status. Some have even experienced a retrogressive impact on their lives in recent years. Nigeria has been dubbed "the poverty capital of the world" with 47.7% of the population, with figures as high as 94,734,000 (ninety-four million, seven hundred and thirty-four thousand) Nigerians living in abject poverty as at November 2020. 1/3 of the nation's children are never enrolled in school and Nigeria currently has the highest rate of HIV/AIDS related deaths in the world;

*Convinced* that there is an urgent need to identify and eliminate the obstacles that have posed a problem to the successful conceptualization and implementation of previous national development plans in Nigeria, ahead of the next generation of national plans;

*Observes* that international practice in countries that have demonstrated significant success in implementing their national development plans, such as Ghana and Rwanda, formulated collaborative and evidence-based plans with clearly identified objectives and target areas at the conceptualization stage. They also paid deliberate attention to ensure a purposeful link between the national budgeting process and national planning, as their resource allocations and policy frameworks were principally akin to the priority goals set out in their respective national development plans;

*Observes* that under Ghana's Shared Growth and Development Agenda (GSGDA) II, (2014-2017) for example, the National Development Planning Commission (NDPC) is legally mandated to prepare legislative instruments and prescribe the procedure and timelines to regulate the development planning process at all levels of government. In Rwanda, the Ministry of Finance and Planning were merged to form the Minis of Finance and Economic Planning (MINECOFIN) in 1997, in order to improve co-ordination between the functions of finance and planning and to foster greater evidence-based national planning and performance-based budgeting;

*Further Observes* that even in a more developed economy where national planning tends to be more sector-related, such as Norway and New Zealand, there is a clear recognition of the importance of budget and national planning coordination by the Ministry of Finance (or relevant Ministry, Department and/or Agencies (MDA)) and that Parliament or Cabinet plays a vital role in institutionalizing such plans and in the implementation process;

*Disturbed* that despite Nigeria's articulated national plans over the years, it continues to adopt annual national budgets that do not reflect a buy-in from relevant stakeholders and MDAs, towards implementing and achieving the development goals set out in the national development strategies and plans;

*Further disturbed* that the approval of budget submissions by MDAs to the National Assembly is not reflective of goal-oriented and performance-based allocations. For example, under the Appropriations Act, 2018 the total budget allocation to the Ministry of Power, Works and Housing, a vital Ministry in national development, was ₦554 billion. This figure dropped by almost half to ₦331 billion in the 2020 budget. However, the 2020 proposed "Budget of sustaining growth and job creation, projects expenditure" has increased the combined allocation to the Ministry of Power and Ministry of Works and Housing to ₦420 billion. This roller-coaster allocation is a cause for concern as it calls into question; existing benchmarks for success, criteria for resource allocation and the accountability of MDAs to efficiently utilize their allocated resources to achieve the goals within their jurisdiction and minimize wasted resources;

*Understands* that the Ministry of Finance, Budget and National Planning as well as other relevant MDAs need to adopt a national planning and budget framework that promotes a buy-in from relevant stakeholders at the conception stage, to a harmonized vision. This collaborative and coordinated planning will ensure a national vision that enables MDAs identify relevant programmes and projects to be implemented within the budget framework period, while informing the budget hearing and defence process during preparation of the annual budget; and

*Recognizes* that without a visionary budget-driven national development plan, growth strategies and the respective MDAs will continue to fall short of achieving their goals, and projects will have little or no purpose. There will continue to be a high propensity for wasteful resource allocation and/or overlapping projects. Therefore, addressing these issues must be at the heart of the next generation of mid-term and long-term national development plans (for example Nigeria 2050) and subsequent budgeting cycles in Nigeria.

*Accordingly resolves to:*

- i. *Mandate* the Senate Committees on National Planning and Finance, to conduct a thorough review of Nigeria's budgeting practices as well as national planning process, with a view to creating a more synergised and collaborative system that is both effective and efficient;
- ii. *Invite* the Honourable Minister of Finance, Budget and National Planning and the Vice-Chairman of the National Planning Commission to address the Senate on the failures and shortcomings of previous National Development Plans and to present a detailed report, appraising the current budget and national planning processes and within four (4) weeks from the Senate appearance, recommend to the Senate, relevant legislative and bureaucratic steps that could be adopted to foster a more efficient, effective and synergized Budget and National Planning system;
- iii. *Identify* any extant Legislations and/or Regulations that are archaic, contrary to international best practices and would stand as an impediment to a more effective and efficient budgetary and national planning framework, and take the necessary steps to effect amendments and/or repeal such Legislations and/or Regulations; and
- iv. *Carry out* any other necessary legislative steps that would give effect to the realization of the spirit and intent of this motion.

## COMMITTEE MEETINGS

| No. | Committee                                                            | Date                                                                             | Time      | Venue                                      |
|-----|----------------------------------------------------------------------|----------------------------------------------------------------------------------|-----------|--------------------------------------------|
| 1.  | Federal Character and Inter-Governmental Affairs                     | Wednesday, 19 <sup>th</sup> February, 2020                                       | 2:00pm    | Committee Room 438<br>Senate New Building  |
| 2.  | Joint Committee on Communications and Trade & Investment             | Wednesday, 19 <sup>th</sup> February, 2020<br>(Public Hearing)                   | 2:00pm    | Conference Room 022<br>Senate New Building |
| 3.  | Nigerian Navy                                                        | Wednesday, 19 <sup>th</sup> February, 2020                                       | 2:00pm    | Committee Room 204<br>Senate New Building  |
| 3.  | Environment                                                          | Wednesday, 19 <sup>th</sup> February, 2020                                       | 2:30pm    | Committee Room 305<br>Senate New Building  |
| 4.  | Public Accounts                                                      | Wed. 19 <sup>th</sup> – Thu. 20 <sup>th</sup> February, 2020<br>(Public Hearing) | 1:00pm    | Hearing Room 4<br>White House Building     |
| 5.  | Public Procurement                                                   | Thursday, 20 <sup>th</sup> February, 2020                                        | 12:00noon | Committee Room 211<br>Senate New Building  |
| 6.  | Joint Committee on Interior, Judiciary, Human Rights & Legal Matters | Thursday, 20 <sup>th</sup> February, 2020                                        | 2:00pm    | Conference Room 231<br>Senate New Building |
| 6.  | National Planning and Economic Affairs                               | Thursday, 20 <sup>th</sup> February, 2020                                        | 2:00pm    | Committee Room 323<br>Senate New Building  |
| 7.  | Federal Character and Inter-Governmental Affairs                     | Monday, 24 <sup>th</sup> February, 2020                                          | 11:00am   | Committee Room 438<br>Senate New Building  |