



HOUSE OF REPRESENTATIVES FEDERAL REPUBLIC OF NIGERIA

ORDER PAPER

Wednesday, 29 November, 2017

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1. Prayers
 2. Approval of the Votes and Proceedings
 3. Oaths
 4. Message from the President of the Federal Republic of Nigeria (*if any*)
 5. Message from the Senate of the Federal Republic of Nigeria (*if any*)
 6. Other Announcements (*if any*)
 7. Petitions (*if any*)
 8. Matter(s) of Urgent Public Importance
 9. Personal Explanation
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PRESENTATION OF BILLS

1. Fiscal Responsibility Act (Amendment) Bill, 2017 (HB. 1225) (*Hon. Ismaila Muazu Hassan*) — *First Reading.*
 2. Export (Prohibition) Act (Repeal) Bill, 2017 (HB. 1226) (*Hon. Ismaila Muazu Hassan*) — *First Reading.*
 3. Pre-shipment Inspection of Export Act (Amendment) Bill, 2017 (HB. 1227) (*Hon. Johnson E. Oghuma*) — *First Reading.*
 4. Financial Control Department (Establishment) Bill, 2017 (HB. 1228) (*Hon. Johnson E. Oghuma*) — *First Reading.*
 5. National Industrial Court Act (Amendment) Bill, 2017 (HB. 1229) (*Hon. Johnson E. Oghuma*) — *First Reading.*
 6. National Library Act (Amendment) Bill, 2017 (HB. 1230) (*Hon. Johnson E. Oghuma*) — *First Reading.*
 7. Medical Rehabilitation Therapists (Registration) Act (Amendment) Bill, 2017 (HB. 1231) (*Hon. Johnson E. Oghuma*) — *First Reading.*
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8. Federal University, Aba (Establishment) Bill 2017 (HB. 1232) (*Hon. Solomon Adaelu*) — *First Reading*.
 9. Police Act, 1943 and Police Regulations, 1968 Act (Amendment) Bill, 2017 (HB. 1233) (*Hon. Bassey Eko Ewa*) — *First Reading*.
 10. Constitution of the Federal Republic of Nigeria, 1999 Act (Amendment) Bill, 2017 (HB. 1234) (*Hon. Bassey Eko Ewa*) — *First Reading*.
 11. Constitution of the Federal Republic of Nigeria, 1999 Act (Amendment) Bill, 2017 (HB. 1235) (*Hon. Bassey Eko Ewa*) — *First Reading*.
 12. Criminal Justice (Release from Custody) Special Provisions) Act (Amendment) Bill, 2017 (HB. 1236) (*Hon. Olaitan N. Akinwunmi*) — *First Reading*.
 13. Labour Transportation Bill, 2017 (HB. 1237) (*Hon. Olaitan N. Akinwunmi*) — *First Reading*.
 14. Niger Delta Development Commission Act (Amendment) Bill, 2017 (HB. 1238) (*Senate*) — *First Reading*.
 15. Chartered Institute of Entrepreneurs Bill, 2017 (HB. 1239) (*Senate*) — *First Reading*.
 16. Institute of Chartered Finance and Control Professionals (Establishment) Bill, 2017 (HB. 1240) (*Hon. Uzoma Nkem-Abonta*) — *First Reading*.
 17. Estate Surveyors and Valuers (Registration, etc.) Act (Amendment) Bill, 2017 (HB. 1241) (*Hon. Chukwuemeka Anohu*) — *First Reading*.
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PRESENTATION OF REPORTS

1. **Committee on Pensions:**
Hon. Hassan Adamu Shekarau:
“That the House do receive Report of the Committee on Pensions on a Bill for an Act to Amend the Pension Reform Act, 2014 to Exclude/Exempt Members of the Nigeria Police Force (and Other Para-Military and Law Enforcement Agencies) from the Contributory Pension Scheme (HB. 398)” (*Referred: 16/5/2017*).
 2. **Committee on Pensions:**
Hon. Hassan Adamu Shekarau:
“That the House do receive Report of the Committee on Pensions on a Bill for an Act to Amend the Pension Reform Act, 2014 to Reposition the Act for Effective Service Delivery (HB. 865)” (*Referred: 5/7/2017*).
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ORDERS OF THE DAY

BILLS

1. A Bill for an Act to Establish the Nigerian Financial Intelligence Unit as the Central Body in Nigeria Responsible for Receiving, Requesting, Analyzing and Disseminating Financial Intelligence Report and Other Information to Law Enforcement, Security and Intelligence Agencies and Other Relevant Authorities; and for Related Matters (HB.1082) — *Third Reading*.

2. A Bill for an Act to Authorize the issue from the Consolidated Revenue Fund of the Federation the total sum of ₦8,612,236,953,214 (Eight Trillion, Six Hundred and Twelve Billion, Two Hundred and Thirty-Six Million, Nine Hundred and Fifty-Three Thousand, Two Hundred and Fourteen Naira) only, of which ₦456,458,654,074 (Four Hundred and Fifty-Six Billion, Four Hundred and Fifty-Eight Million, Six Hundred and Fifty-Four Thousand, Seventy-Four Naira) only, is for Statutory Transfers, ₦2,233,835,365,699 (Two Trillion, Two Hundred and Thirty-Three Billion, Eight Hundred and Thirty-Five Million, Three Hundred and Sixty-Five Thousand, Six Hundred and Ninety-Nine Naira) only, is for Debt Service, ₦3,494,277,820,219 (Three Trillion, Four Hundred Ninety-Four Billion, Two Hundred and Seventy-Seven Million, Eight Hundred and Twenty-Thousand, Two Hundred and Nineteen Naira) only, is for Recurrent (Non-Debt) Expenditure while the sum of ₦2,427,665,113,222 (Two Trillion, Four Hundred and Twenty-Seven Billion, Six Hundred and Sixty-Five Million, One Hundred and Thirteen Thousand, Two Hundred and Twenty-Two Naira) only, is for contribution to the Development Fund for Capital Expenditure for the year ending on 31 December, 2018 (HB. 1207) (*Second Allotted Day*) — *Second Reading*.
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MOTIONS

3. **Rescission of the House Resolution on the Report of the Committee on Local Content on Investigation into the Provision of Indigenous Support Vessel Total Upstream Nigeria Limited, Total Nigeria PLC Tender for Provision of PVC and Terminal Support Ref: NTD 00001632: Pursuant to Order, 9 Rule 1(6) of the Standing Orders of the House of Representatives:**
Hon. Femi Gbajabiamila:

The House:

Recalls that on Wednesday, 15 March, 2017, the House considered the Report of the Committee on Local Content on the above matter and adopted the recommendation in the Report;

Notes that the Resolution adopted by the House urged that the whole bidding process be cancelled and a fresh bidding process be introduced within six (6) months in line with the provisions of the Nigerian Oil and Gas Industry Content Development Act, 2010 and the Public Procurement Act, 2007;

Also notes that emerging facts since the adoption of the Resolution require that the House do rescind its Resolution of 15 March 2017 on the matter and commit it to the Committee of the Whole for reconsideration;

Resolves to:

- (i) rescind the Resolution of the House on the bidding process for provision of Indigenous Support Vessel Total Upstream Nigeria Limited; Total Nigeria Plc Tender for provision of PVC and Terminal Support Ref: NTD 00001632 which was adopted on Wednesday, 15 March, 2017; and
- (ii) Commit the recommendation to the Committee of the Whole for reconsideration.

4. **Rescission of the Report of the Committee on Public Petitions on the petition by Egwu Arua Okoro against the Nigeria Customs Service on Wrongful Termination of his Appointment: Pursuant to Order Nine, Rule 1(6) of the Standing Orders of the House of Representatives:**
Hon. Uzoma Nkem-Abonta:

The House:

Notes that on Wednesday, 1 March, 2017 the Report of the Committee on Public Petitions on the Petition by Egwu Arua Okoro against the Nigeria Customs Service on wrongful termination of his appointment was considered;

Also notes that arising from the consideration of the Report, the House in Recommendation 2 (ii) directed the Nigeria Customs Service to restore Egwu Arua Okoro to what would have been his substantive rank as at 2001 when he would have statutorily retired;

Further notes the erroneous use of year 2001 as the statutory year of his retirement instead of 2011 in the course of reporting to the House by the Committee;

Acknowledges the need to correctly reflect the year "2011" as the retirement date of Egwu Arua Okoro from the Service;

Resolves to:

- (i) rescind its decision on Recommendation (2) of the Report of the Committee on Public Petitions on the petition of Egwu Arua Okoro against the Nigeria Customs Service on wrongful termination of his appointment; and
- (ii) commit the amended Recommendation (2) to the Committee of the Whole for reconsideration.

**5. Call for Rehabilitation/ Reconstruction of Maiduguri-Monguno-Baga-Road:
Hon. Mohammed Tahir Monguno:**

The House:

Notes that Maiduguri-Monguno-Baga road which traverses the entire Borno North was constructed in the early 1970's and has not witnessed any rehabilitation work since then;

Aware that the road is the major link between Nigeria and Chad Republic, and is also a major route for transportation of fish and other agricultural products to other parts of Nigeria;

Also aware that owing to the non-rehabilitation of the road over the years, it has become dilapidated and is also being used by the Boko Haram insurgents in planting improvised explosives devices along the road, thereby making it very dangerous to travel on;

Concerned that the state of the road has adversely affected the commercial and social engagements of the people of Borno North and the entire Borno State;

Desirous of the need to rehabilitate/reconstruct the road to make it motorable once more in order to alleviate the hardship of the people of the entire Borno North;

Resolves to:

- (i) urge the Federal Roads Maintenance Agency (FERMA) to, as a matter of urgency, commence rehabilitation of the Maiduguri-Monguno-Baga road to make it motorable; and
- (ii) mandate the Committees on Works and Appropriations to include the reconstruction of the road in the 2018 Budget proposal.

**6. Violation of the Niger Delta Development Commission Act and its Attendant Consequences:
Hon. Daniel Ofongo:**

The House:

Notes that the tenure of the Board of the Niger Delta Development Commission (NDDC) was cut short in 2015 following the dissolution of the Board;

Also notes that the former Secretary to the Government of the Federation, Engineer Babachir David Lawal issued letters to the current members of the Board that was inaugurated by the present administration requiring them to serve for the unexpired tenure of the Board that was dissolved in 2015;

Further notes the recent statement by the Permanent Secretary in the Office of the Secretary to the Government of the Federation regarding the letters of appointments issued to the Board members by the former acting Secretary to the Government of the Federation, Dr (Mrs) Habila M. Lawal which purported to have granted the Board members fresh tenure of four years, rather than them serving out the unexpired tenure of the dissolved Board;

Equally notes that the pronouncement was in clear violation of section 5 (2) of the Niger Delta Development Commission (NDDC) Act, 2000 which provides that "where a vacancy occurs in the membership of the Board, it shall be filled by the appointment of a successor to hold office for the remainder of the term of office of his predecessor, so however, that the successor shall represent the same interest and shall be appointed by the President, subject to the confirmation of the Senate, in consultation with the House of representatives;

Aware that there is a nexus between the violation of the NDDC Act and youth restiveness in the Niger Delta region which has such grave consequences of impacting adversely on oil production and consequently, the nation's revenues from the resource;

Cognizant of the provision of Section 88 (1) (b) (i) of the Constitution of the Federal Republic of Nigeria, 1999 which empowers the National Assembly, by Resolution, to cause an investigation into the execution or administration of laws enacted by the National Assembly;

Resolves to:

- (i) urge the Federal Executive Arms of Government to adhere strictly to the provisions of the NDDC Act of 2000 with respect to the tenure of the current Board; and
- (ii) mandate the Committee on Niger Delta Development Commission (NDDC) to investigate the matter with a view to ensuring compliance with Niger Delta Development Commission (NDDC) Act, 2000 and report back within two (2) weeks for further legislative action.

7. Need to Investigate the Execution of Constituency Projects by Contractors under the National Primary Health Care Development Agency (NPHCDA):

Hon. Betty Apiafi	Hon. Boma Goodhead	Hon. Gogo Bright
Hon. Ken Chikere	Hon. Eke Amadi	Hon. Kingsley Chinda
Hon. Blessing Nsiegbé	Hon. Nnam-Obi Uchechuku	Hon. Eke Jerome Amadi
Hon. B. Randolph Oruene	Hon. Awaji-Inombek Dagomie:	

The House:

Notes that Constituency Projects are aimed towards providing social amenities, creating an enabling environment and increasing the standard of living of Nigerians living mainly in the rural communities, leading to the economic, social and political growth and development of the communities;

Aware that proper execution of Constituency Projects would serve as a platform for good governance, transparency and accountability;

Also aware that since 2015, there have been numerous complaints from Honourable members and constituents about poor/non execution of projects by contractors under the National Primary Healthcare Development Agency (NPHCDA);

Concerned about the nonchalant attitude of those contractors and the NPHCDA towards execution of Constituency Projects which manifests, for instance in the supply of substandard drugs and medical equipment and construction of primary healthcare centres with low quality materials which has led to severe injuries and loss of lives in some cases;

Resolves to:

Mandate the Committees on Health Institutions and Healthcare Services to investigate the poor/non execution of constituency projects under the National Primary Healthcare Development Agency (NPHCDA) from 2015 to date and report back within six (6) weeks for further legislative action.

8. Need to Investigate the Inhuman and Barbaric Act of Slave Trade Involving the Auctioning of Black Africans in Libya:
Hon. Saheed Akinade-Fijabi:

The House:

Notes that African migrants from nations including Nigeria, Guinea, Senegal, Mali, Niger and Gambia make the dangerous crossing through the Sahara Desert to Libya with hopes of making it over the Mediterranean Sea to Italy and other European countries in search of greener pastures;

Also notes that on November 14, 2017, the US Television Network, CNN broke the news of auctioning of human beings in Libya with a live footage of the auctioning process in which young men were being sold to North African buyers as potential farm hands and one of the unidentified young men sold off for as little as \$400 (₦144,000) is said to be a Nigerian in his twenties;

Further notes that the footage of the auctioning of black Africans in the conflict-torn nation sparked outrage across the world with thousands of people taking to the streets of Paris, France to protest against the modern day slavery, and in reaction, the African Union, on November 17, 2017 called on the Libyan Authorities to investigate the matter;

Resolves to:

- (i) urge the Federal Government to liaise with the Government of Libya to find a solution to the menace of migration and modern day slavery in Libya; and
- (ii) mandate the Committees on Human Rights, and Foreign Affairs to interface with the Ministry of Foreign Affairs and relevant stakeholders to identify the factors that encourage the migrants to embark on the perilous journey, proffer solutions that would discourage same and then provide for how the Nigerian youths caught in the web would return to the country and report back in four (4) weeks for further legislative action.

9. Need to Stop the Discriminatory Local Language Policy Proposed by the Nigerian Army:
Hon. Abiante Awaji-Inombek Dagomie **Hon. Douye Diri:**

The House:

Recognizes and salutes the continuing sacrifice, courage and patriotism of the Nigerian Armed Forces in the various theaters of engagement, particularly against the Boko Haram insurgents in the North East Zone;

Notes the statement by the Spokesman of the Nigerian Army, Brig-Gen. Sani Usman that the Nigerian Army has given its personnel one year, that is by December, 2018, to learn and be proficient in the three major Nigerian languages of Yoruba, Igbo and Hausa;

Aware that a standard basic level certificated proficiency level test will attract a Language Allowance and the ability to speak the three major languages would be an added advantage to those applying for recruitment or commissioning into the Army;

Also notes that language is the road map of a culture and tells where its people come from and where

they are going as a quote from “the Status of Linguistics as a Science” by Sapir summarizes “Human beings as not living in the objective world alone, nor alone in the world of social activity as ordinarily understood, but are very much at the mercy of the particular language which has become the medium of expression for their society”;

Cognizant that Nigeria is home to languages numbering about 400 and that language gives insight into the personality and culture of a people, therefore such a local language policy proposed by the Nigerian Army infringes on the fundamental rights of the minorities not to be foisted with the linguistic and cultural hegemonies of major languages;

Further notes that contrary to the claim that "the Policy will foster esprit-de-corps and better communication with the populace to enhance information gathering, civil-military relations, increase understanding between Militaries when operating abroad and assist officers and soldiers to perform their duties professionally," it will in fact serve no purpose beyond fractionalization and marginalization in the Army;

Also cognizant that if, prior to undertaking this local language policy expedition, adequate reconnaissance was carried out to gather Intel, this expensive voyage in futility would have been avoided;

Equally notes that this situation, should it become a trend and continue unabated will in turn lead to discrimination and exclusion from employment opportunities, promotions and ambush of the legitimate aspirations of the overwhelming numbers of non-native speakers of Yoruba, Igbo and Hausa in the Army;

Also aware that the Nigerian society is heterogeneous and as such, in contemplating policies, care must be taken by the Army hierarchy to steer discourse to what is integrating, progressive and amenable to ensure mass involvement in the national development and democratic processes rather than pandering to primordial or tribal biases;

Further aware that the policy flies in the face of an increasingly globalizing world where proficiency in an international language is the current inclination, because when we all use the same language, we have a common understanding of precisely what we mean and what is expected;

Resolves to:

- (i) urge on the Nigerian Army to continue with the practice of communicating in English language in a multi-lingual Army as it is one of the cardinal points of convergence for the Army, and so it should continue to adhere to this time honoured tradition;
- (ii) also urge the Chief of Army Staff to stop implementation of the Policy that seeks to compel non speakers of the three major Nigerian languages to learn them as it will give a head start to indigenous speakers of those languages, and is also discriminatory and inimical to the cohesion in the Army; and
- (iii) mandate the Committee on Army to interface with the Chief of Army Staff on the policy with a view to ensuring a stop to it and report back in four (4) weeks for further legislative action.

CONSIDERATION OF REPORTS

10. **Committee on Interior:** **Hon. Jagaba Adams Jagaba:**

“That the House do consider the Report of the Committee on Interior on the Investigation into the Outsourcing of Issuance of Travel Documents, International Passports, Residence Permits and Border Surveillance and Patrol by the Ministry of Interior and Nigeria Immigration Service and approve the recommendations therein” (*Laid: 25/5/2017*):

- (i) that Continental Transfer Technique (CONTEC) stand-alone systems at the various airports should be dismantled immediately as this amounts to usurping the functions and responsibilities of the Nigeria Immigration Service (NIS);

- (ii) that the Officers of Nigeria Immigration Service (NIS) must have immediate access/control to the databases of Combined Expatriate Resident Permit and Alliance (CERPAC), e-Pass, Passports and Networks as the then Comptroller General of the Immigration Service (CGIS) confirmed that his officers have no access. The process should commence with the immediate deployment of NIS officers to understudy the operations of the CERPAC and Passport databases and to fully takeover in 3 (three) months;
- (iii) that in all matters relating to negotiations of agreement, amendment or variation, while the Attorney General of the Federation and Minister of Justice leads the negotiation, the mother Ministry and the parastatal must participate in order to be on the side of caution so that operational issues or national security would not be compromised;
- (iv) that the Economic and Financial Crimes Commission (EFCC) should also conduct a forensic investigation into the company accounts of CONTEC to determine any act of untoward transactions in the account;
- (v) that the reviewed sharing formulas of the accruals, Nigerian Intelligent Visa Administration (NIVA) and Trusted Travelers' Scheme (TTS) agreements should be suspended immediately, while the Federal Ministries of Justice/Interior and NIS should negotiate a complete exit from the contract;
- (vi) that there was conflict of interest and gross abuse of office by the following: Hon. Patrick Abbah Moro, CGIS U. J. C. Udeh (*rtd*) and;
- (vii) that the Deputy Comptroller General (DCG) Abubakar Kuso (*rtd*). Their roles in the projects should, therefore, be investigated by the EFCC;
- (viii) that the Management of the CERPAC account in Skye Bank Plc and the e- pass account in Sterling Bank and the commission accounts for both CERPAC and PASS should be investigated to determine compliance with the agreements. There is the need to examine the accounts by the EFCC. The domiciling of the e-pass accounts with the Ministry of Interior is illegal and it should be handed over to the NIS immediately;
- (ix) that the agreements dated 28 May, 2012 and that of 18 December, 2014 between the Federal Ministry of Interior, CONTEC and Skye Bank Plc should be investigated as it is tainted with fraud and illegality;
- (x) that there should be clearly spelt out delineation of functions between the Ministry of Interior and the NIS as it exists in other agencies of government that have supervisory roles over agencies like the Nigeria Police Force and the Police Service Commission which oversees the appointments, promotion and disciplining of Members of the Nigeria Police Force, it thus becomes necessary to review the Acts to that effect (Civil Defence, Fire Service, Immigration and Prisons Board Act) and Nigeria Immigration Act, 2015;
- (xi) that for not complying with the provisions of sections 1, 2, 3 and 4 of the Infrastructure Concession Regulatory Commission (ICRC) Act, 2005, and other circulars and policy documents to that effect, the whole Public Private Partnership (PPP) Agreements should be terminated, with the exception of Iris Smart Technologies Limited (ISTL), and those in default of the Enabling Act prosecuted (if the legislation provides for it). For emphasis, the CONTEC projects, Networks project, Vlatacom projects, Greater Washington Ltd GWL project, Online Integrated Solution Ltd (OIS) project etc.;

- (xii) that in order to avoid a situation of helplessness in respect of production of passports in terms of sourcing for foreign exchange at government rate, a reasonable period of 1 (one) year should be given to Iris Smart Technologies Limited (ISTL), the Company handling the production of Nigeria passports to establish its production facility in Nigeria or the contract be exited;
- (xiii) the Public Key Infrastructure (PKI) for the issuance of certificates for the passport chip and which had been fully paid for should be immediately handed over to the NIS by Messrs. Iris Smart Technologies Ltd;
- (xiv) border security and management is a matter of national sovereignty and responsibility of the State. Concessioning these roles to private entities is an abdication of responsibility by the State. The Nigerian Government therefore, needs to take a holistic view of the strategic role of migration management in the national security strategy with a view to developing the capacity of the NIS to perform its statutory duty for the Nigerian state;
- (xv) the Vlatacom contracts for lease of software and e-registration were obtained without due process and tainted with fraud. The contracts should, therefore, be cancelled and all funds paid to Messrs. Vlatacom be recovered by government;
- (xvi) for testifying against Nigeria which caused her to lose ₦29b and an additional \$300m in respect of the judgment awarded, DCI Aliyu Malik should be dismissed from the Nigerian Immigration Service, while CIS Oshonaike (*rtd*) should have his retirement converted to dismissal, and both officers be handed over to the Economic and Financial Crimes Commission (EFCC) for further investigation and prosecution.

11. Committee on Public Petitions:

Report on the Petition by Egwu Arua Okoro:

Hon. Uzoma Nkem-Abonta:

“That the House do reconsider Recommendation (ii) of the Report of the Committee on Public Petitions on the Petition by Egwu Arua Okoro against the Nigeria Customs Service for wrongful termination of his appointment and approve the recommendation therein” (*Considered: 1/3/2017*):

- (ii) restore him to what would have been his substantive rank as at 2011 when he would have statutorily retired.

COMMITTEE MEETINGS

	<i>Committee</i>		<i>Date</i>	<i>Time</i>
1.		Rules and Business	Wednesday, 29 November, 2017 3.00 p.m. (White House) Assembly Complex	<u>Committee</u>
2.		Niger Delta Affairs	Wednesday, 29 November, 2017 3.00 p.m. New Building (House) <u>Assembly Complex</u>	<u>Committee</u>
3.		Public Petitions	Wednesday, 29 November, 2017	
	(Investigative Hearing)	3.00 p.m. <u>Committee Room 429</u>	New Building (House) <u>Assembly Complex</u>	
4.		Science and Technology	Wednesday, 29 November, 2017 3.00 p.m. New Building (House) Assembly Complex	<u>Committee</u>

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| 5. | Public Accounts | Wednesday, 29 November, 2017 3.00 p.m. | <u>Comm</u> |
| | | New Building (House) | |
| | | <u>Assembly Complex</u> | |
| 6. | Foreign Affairs | Wednesday, 29 November, 2017 | |
| | 3.00 p.m. | <u>Committee Room 357</u> | |
| | | New Building (House) | |
| | | <u>Assembly Complex</u> | |
| 7. | Federal Character (<i>with</i> | Wednesday, 29 November, 2017 3.00 p.m. | <u>Comm</u> |
| | <i>Industrial Training Fund</i> | | |
| | <i>(ITF), Nigeria Postal</i> | New Building (House) | |
| | <i>Service (NIPOST), University</i> | <u>Assembly Complex</u> | |
| | <i>of Uyo and University of</i> | | |
| | <i>Uyo Teaching Hospital,</i> | | |
| | <i>Uyo, Akwa Ibom State)</i> | | |